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INFO AMEMBASSY ABIDJAN

AMEMBASSY BAMAKO

AMEMBASSY FORT LAMY

AMEMBASSY ACCRA

AMEMBASSY DAKAR

AMEMBASSY LAGOS

AMEMBASSY NIAMEY

AMEMBASSY NOUAKCHOTT

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LIMITED OFFICIAL USE SECTION 1 OF 2 OUAGADOUGOU 1922

AFDROUGHT

BRUSSELS USEC; PARIS (HELMAN); GENEVA (FOR KLEIN); ROME (FODAG)

E.O. 11652: N/A

SUBJECT: PIC MINISTERS' REVISED PROPOSAL

REF: A) OUAGADOUGOU 1900; B) OUAGADOUGOU 1899

SUMMARY: MINISTERS HAVE REVISED TECHNICIAN'S PROPOSALS BY DIVIDING

PROJECTS INTO THREE CATEGORIES

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1) EMERGENCY MEASURES; 2) NATIONAL PROJECTS 3) SUB-REGIONAL

PROJECTS. TOTAL COST ESTIMATE FOR PRICED PROJECTS WAS REDUCED FROM ESTIMATED \$3 BILLION PROPOSED BY TECHNICIANS TO \$800 MILLION. AT CHIEFS OF STATE MEETING 11 SEPT 73 MINISTERS REPORT WAS PRAISED AND ENDORSED BY DONORS AS CONSTRUCTIVE DOCUMENT

- 1. FOLLOWING MEETING REPORTED REFTEL A) MINISTERS HAVE MET TO REVISE TECHNICIANS REPORT. WORD OF DONORS CONCERN ABOUT LACK OF PRIORITIES AND UNCOORDINATED ASPECT OF TECHNICIANS REPORT WAS EVIDENTLY TAKEN SERIOUSLY BY MINISTERS. WE LEARNED THIS THROUGH TALKS WITH GOS MINPLAN SECK AND PIC PRESIDENT DAKOURE. ALSO, LEARNED THAT MINISTERS HAD PICKED UP POINT WILLIAMS MADE IN SPEECH REPORTED REFTEL B) CONCERNING NECESSITY FOR TAKING PROMPT MEASURES NOW TO MAXIMIZE NEXT YEAR'S CROPS AND TO PLAN AHEAD SO THAT EMERGENCY SITUATION DOES NOT DEVELOP IN COMING MONTHS.
- 2. UN UNDERSECRETARY MORSE CALLED DONORS TOGETHER TO SEE WHAT COORDINATION ROLE UN COULD PLAY. MOST DONORS, PARTICULARLY FED AND FAC, WERE SKEPTICAL ABOUT UN PLAYING ANY ROLE AT ALL. DONORS HAD IMPRESSION UN EFFORT WOULD IMPOSE ANOTHER ORGANBA IZATIONAL LAYER WHICH WOULD SERVE NO USEFUL PURPOSE. AT PLENARY SESSION OF CHIEF OF STATE MEETING, MORSE REAFFIRMED HIS ROLE AS MANDATED BY ECOSOC RESOLUTION TO COORDINATE EFFORTS OF UN FAMILY AND ADDED THAT UN STANDS READY TO ASSIST IN COORDINATING EFFORTS OF REST OF DONOR COMMUNITY.
- 3. AFTERNOON 10 SEPT. DAKOURE CALLED MINISTERIAL MEETING OF PIC ATTENDED BY ALL DONORS AT WHICH TIME MINISTERS REPORT WAS DISTRIBUTED. REPORT STARTS WITH SYNTHESIS OF MINISTERS WORK WHICH DIVIDES PROJECTS INTO THREE PARTS. FIRST PART CONCERNS EMERGENCY ACTIONS TO PREVENT CONTINUATION OR REPETITION OF RECENT UITUATION AND TO PROVIDE FORWARD PLANNING TO REINFORCE MEASURES TAKEN. THESE ACTIONS CONCERN HUMAN FOOD NEEDS FOR 1974, ANIMAL FEED AND HEALTH, SEEDS, EMERGENCY WATER FOR PASTURES AND HUMANS, DISTRIBUTION OF RELIEF SUPPLIES, MEANS OF STOCKING SUPPLIES, AND BUDGETARY ASSISTANCE TO COMPENSATE FOR LOSSES. REPORT APPROVES FAO NUTRITION EVALUATION TO BE MADE WITH NATIONAL SERVICES IN EARLY OCTOBER. SECOND CATEGORY CONCERNS NATIONAL PROJECTS SUCH AS VILLAGE, FARM AND LIMITED OFFICIAL USE

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PASTURE WATER SUPPLY (CONSTRUCTION OF SMALL PONDS AND DAMS), LIVESTOCK HEALTH AND FEED AND RECONSTITUTION OF HEARDS, REFORESTATION AND IMPROVEMENT OF SECONDARY ROADS. PROJECTS THIS CATEGORY TOTAL 10 BILLION CFA. THIRD CATEGORY CONCERNS SUB-REGIONAL ACTIVITIES LIKE CONSTRUCTION OF LARGE DAMS, INTERSTATE COMMUNICATIONS (ROADS, RAILROADS, RIVER TRANSPORT), CREATION OF SPECIAL SAHELIAN FUND TO FINANCE JOINT ACTIONS AND LONG AND MEDIUM TERM DEVELOPMENT PROJECTS, REGIONAL SEED

PROJECT, LARGE SCALE REFORESTATION. FINALLY REPORT RECOMMENDS CREATION OF A SAHEL RESEARCH INSTITUTE AS WAS RECOMMENDED BY ECA'S DELEGATE, REFTEL A, CREATION OR STRENGTHENING OF CADRE TRAINING CENTERS IN AGRONOMY, FORESTRY AND METEOROLOGY AND FINALLY INSTITUTION OF CAMPAIGNS TO PROMOTE HUMAN HEALTH, EPIZOOTICS AND PROTECT CROPS FROM DISEASE.

4. SECOND CHAPTER OF REPORT LISTS PROJECTS BY COUNTRY IN CATEGORIES OF WATER, LIVESTOCK, REFORESTATION, IMPROVEMENT OF SECONDARY ROADS, METEROLOGY, STORAGE FACILITIES, HUMAN HEALTH. IN AN ANNEX PROJECTS ARE PRESENTED FOR THE GAMBIA. WHICH ALTHOUGH NOT MEMBER STATE OF PIC WAS ASSOCIATED IN TECHNICIANS WORK. SUB-REGIONAL PROJECTS LISTS DAMS AS FOLLOWS: 1) SELINGUE ON NIGER RIVER, A NRC PROJECT; 2(TWO OMVS PROJECTS -- DELTA AND MANATALI DAMS: 3(TWO LIPTAKO-GOURMA DAMS -- TOSSAYE AND KANDADJI AND 4) STUDY OF DAMS IN GAMBIA. INTERSTATE ROADS INCLUDE 1) TRANS-SAHELIENNE LINKING MALI, NIGER AND CHAD; 2) OUAGADOUGOU-MOPTI (UPPER VOLTA-MALI); 3) KOUPELA-FADA-NIAMEY (UPPER VOLTA-NIGER); 4) DORI-TERA-NIAMEY (UPPER VOLTA-NIGER); 5) MOPTI-GAO-NIAMEY (MALI-NIGER); 6) NIAMEY-DJEMENA (NIGER-CHAD); AND 7) TAMBACOUMDA-KAYO (SENEGAL-MALI). RAILROADS PROPOSED ARE: 1) OUAGADOUGOU-TAMBAO-ANSONGO (UPPER VOLTA-MALI-NIGER); 2) DORI-TERA-NIAMEY (UPPER VOLTA-NIGER) AND 3) DAKAR-BAMAKO IMPROVEMENT (SENEGAL-MALI). NAVIGATION ON NIGER RIVER IS PROJECT TO BE PURSUED. OTHER PROJECTS MEN TIONED AT END PARA (3) ABOVE SUCH AS LARGE SCALE REFORESTATION, REGIONAL SEED SELECTION AND SAHEL FUND ARE NOT DESCRIBED IN DETAIL. BULLEN

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LIMITED OFFICIAL USE SECTION 2 OF 2 OUAGADOUGOU 1922

BRUSSELS USEC; PARIS (HELMAN); GENEVA (FOR KLEIN); ROME (FODAG)

E.O. 11652: N/A

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AFDROUGHT

5. AT CHIEFS OF STATE MEETING 11 SEPT ATTENDED BY PRESIDENTS LAMIZANA (UPPER VOLTA), DIORI (NIGER), TRAORE (MALI), LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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DADDEH (MAURITANIA) AND SENGHOR (SENEGAL) SPEECHES WERE GIVEN BY LAMIZANA, AU HOST PRESIDENT AND CHAIRMAN, AND BY DIORI. CHAD'S PRESIDECT TOMBALBYE DID NOT ATTEND THE MEETINGS AND THEIINCONSPICUOUF, LOW-LEVEL PARTICIPATION BY CHAD ZAS STRIKING. SPEECHES BY DIORI AND LAMIZANA GAVE SINCERE THANKS TO DONOR COMMUNITY FOR PAST ASSISTANCE. DIORI MADE A RINGING CALL FOR A SAHEL "MARSHALL PLAN." HE ALSO SPOKE AT LENGTH ON NIGER'S NATIONAL PROJECT NEEDS WHICH HE SAID TOTALLED \$2.5 BILLION. THIS TACK LED FAC (PUISSANT) WHO WAS SITTING NEXT TO OUR DELEGATION TO BELIEVE THAT DIORI HAD REJECTED THE MINISTER'S RAPORT TO THE EXTENT THAT PUISSANT MADE LAST MINUTE CHANGES IN HIS SPEECH SOFTENING REFERENCES TO INISTERS REPORT. LATER IN CORRIDORS WE LEARNED THAT IT HAD NOT BEEN DIORI'S INTENTION TO UNDERCUT MINISTER'S REPORT AND IN ALL PROBABILITY HIS SPEECH HAD BEEN WRITTEN IN ADVANCE, WITHOUT TAKING CONSIDERATION OF THE MINISTERS WORK.

6. FOLLOWING LAMIZANA'S AND DIORI'S SPEECHES, THE ZELEGATES SPOKE AS FOLLOWS: A. GAMBIA ASKED THAT HIS COUNTRY

BE ACCEPTED IN FULL ASSOCIATION INTO THE PIC AND EMPHASIZED PARTICIPATION GAMBIA'S TECHNICIANS IN WORK OF CONFERENCE. B. GHANAIAN DELEGATES REMARKS SHOWED CURRENT OF CONCERN ABOUT HOW VOLTA RIVER WOULD BE USED. SINCE GHANA HAS HEAVY INVESTMENT IN VOLTA RIVER, ANY CHANGE OR REDUCTION IN WATER FLOW CAUSED BY PROJECTS IN UPPER VOLTA WOULD AFFECT GHANA. THEREFORE, GHANA SHOULD BE ASSOCIATED INTO WORK OF PIC. C. US WAS FIRST DONOR TO BE CALLED UPON TO SPEAK. WILLIAMS REITERATED POINTS MADE REFTEL B CONCERNING NEED FOR REHABILITA-TION AND RECOVERY IN FORTHCOMING MONTHS TO MAXIMIZE NEXT YEAR'S CROP AND PREVENT ANOTHER EMERGENCY FROM HAPPENING AND US WILLINGNESS PARTICIPATE TO THIS END IN MEDIUM-LONG TERM SAHEL DEVELOPMENT WILLIAMS ADDED POINT THAT US EXPERIENCE IN RECOVERING FROM 19303S DUST BOWL, SIMILAR TO SAHEL'S DISASTER, COULD BE USEFUL TO SAHEL NOTING THAT THIS RECOVERY WAS DONE THROUGH STRINGING LAWS ON GRAZING AND LAND USE, APPLICATION OF LAND MANAGEMENT TECHNIQUES, PASTURE CONTROL AND FARM MANAGEMENT. D. DOO KINGUE, SECY UNDP AFRICA BUREAU SAID THE PIC MUST RECEIVE JURIDICAL IDENTITY BEFORE UNDP COULD WORK WITH. FELT DONORR COORDINATION MUST BE ASSURED TO AVOID "CACOPHONY OF AID" AND REFERRED TO ECOSOC RESOLUTION MENTION PARA 2 AS ONLY WAY AVOID THIS. E. OTHER DELEGATES SPOKE INCLUDING FRG. FRENCH. LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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CANADA, FAO, FED, IBRD, OMS AND UN'S BRADFORD MORSE.
ALL DELEGATES PRAISED MINISTERS REPORT AND TREATED IT AS
CONSTRUCTIVE, POSITIVE DOCUMENT WHICH COULD PROVIDE FRAMEWORK FOR FUTURE ACTIONS AND PLANNING, ALTHOUGH FRENCH
DELEGATE, PUISSANT, TONED DOWN HIS SUPPORT AT LAST MOMENT
BECAUSE OF MISUNDERSTANDING MENTIONED PARA 5.

COMMENT: SERIES OF MEETINGSWN WHICH ALMOST BECAME FIASCO AFTER REPORT OF TECHNICIANS, HAS NOW BEEN RE-SHAPED AND TAKEN ON TONE OF VIABLE AND MEANINGFUL CONFERENCE. MINISTERS LISTENED CAREFULLY TO FORMAL CTMMENTS OF OBSERVERS. CORRIDOR DISCUSSIONS HELP PERSUADE MINISTERS TO REDUCE SHOPPING LIST BY 2/3DS AND MORE IMPORTANTLY TO FOCUS ON ESTABLISHING PRIORITIES. PRACTICALLY ALL DONORS AGREE NEW DOCUMENT PROVIDES WORKABLE SRAME OF REFERENCE FOR FURTHER ACTION. MY TALKS WITH PRESIDENT SENGHOR AND OTHER HIGH GOVERNMENT OFFICIALS INDICATE THAT CHIEFS OF STATE ARE EXPECTED ACCEPT MINISTERIAL REPORT WITH LITTLE OR NO SUBSTANTIVE CHANGES.

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